

## Plastic Bag Industry Could Face \$55 million Initiative Season

October 13, 2015

The American Progressive Bag Alliance (APBA) is seeking to halt California's statewide plastic bag ban with two measures: A referendum on SB 270, which has already been certified for the November ballot; and a new initiative, the "Environmental Fee Protection Act," which would direct all revenues from any statewide plastic bag ban to a specified government account. If the latter measure is qualified for the November 2016 ballot, the plastic bag industry will be managing two campaigns: A "no" campaign on the referendum and a "yes" campaign on their initiative.

How much could these two campaigns cost?

In February, Forward Observer published a <u>research brief</u> projecting November 2016 campaign budgets based on the past behavior of successful "yes" and "no" ballot initiative campaigns. We estimated a "no" campaign in 2016 would spend \$38.1 million and a "yes" campaign would spend \$17.2 million.

Running both a "yes" and a "no" campaign could cost \$55.3 million:

Estimated Total Budget for "Yes" and "No" Plastic Bag Campaigns

| Campaign                    | Budget  |
|-----------------------------|---------|
| "No" Campaign (referendum)  | \$38.1M |
| "Yes" Campaign (initiative) | \$17.2M |
| TOTAL                       | \$55.3M |

(A detailed explanation of our methodology is below.)

Who would finance these campaigns? Based on contribution records for the APBA ballot committee that gathered signatures to place a referendum on SB 270 on the ballot, four companies (one each from South Carolina and New Jersey and two from Texas) have provided 95% of the funding to date.

If each of these companies were to maintain their share of contributions going forward, the cost per company would range from a high of nearly \$30 million for Novolex (formerly HilexPoly Co.) to a low of \$6.7 million for Formosa Plastics Corporation USA:

Estimated Company Budgets for "Yes" and "No" Plastic Bag Campaigns

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|---------|--------------------------------|
| Share   | Projected Contribution         |
| 53%     | \$29.6M                        |
| 15%     | \$8.3M                         |
| 15%     | \$8.3M                         |
| 12%     | \$6.7M                         |
| 5%      | \$2.5M                         |
| 100%    | \$55.3M                        |
|         | 53%<br>15%<br>15%<br>12%<br>5% |

## Methodology

We estimated the 2016 ballot campaign budgets by averaging the *successful* major ballot committees over the past three election cycles. In total, out of 23 "big spender" ballot initiative campaigns in the past three cycles, 15 were successful – a success rate of 65% – spending an average of \$29.8 million.

- There have been nine successful big spender "no" campaigns; they spent an average of \$38.1 million. (See Figure 1)
- There have been six successful big spender "yes" campaigns; they spent an average of \$17.2 million. (See Figure 2)

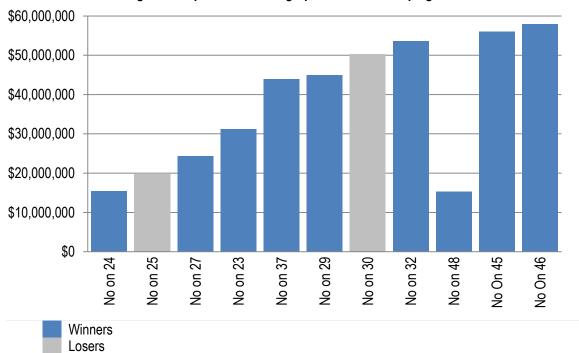


Figure 1. Expenditures of Big Spender "No" Campaigns Since 2010



Winners Losers

\$60,000,000 \$50,000,000 \$40,000,000 \$30,000,000 \$20,000,000 \$10,000,000 \$0 Yes on 26 Yes on 33 Yes on 17 Yes on 16 Yes on 39 Yes on 14 Yes on 22 Yes on 21 Yes on 20 Yes on 31 Yes on 38 Yes on 47

Figure 2. Expenditures Of Big Spender Campaigns "Yes" Campaigns Since 2010